CO2-system in the Dutch greenhouse horticulture



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Ministry of Economic Affairs, Agriculture and Innovation



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Context: Holland

General

- Small country (41.528 km²)
- with a moderate climate
- 16.4 million people



Economy

- An open market economy with an international orientation
- High level financial and professional services
- Transit sector that plays a key role on an international level







Context: Dutch greenhouse horticulture

- 6000 production facilities
- 10.000 ha:
 - 4600 ha of vegetables
 - 2700 ha of cutflowers
 - 1500 ha of pot- and bedding plants
- Turnover € 5.2 billion
- Most of the products are exported
- Contribution to the surplus of Dutch trade balance = €6 billion = 7%

Greenhouse horticulture is important for the Dutch economy!







Context: Dutch greenhouse horticulture

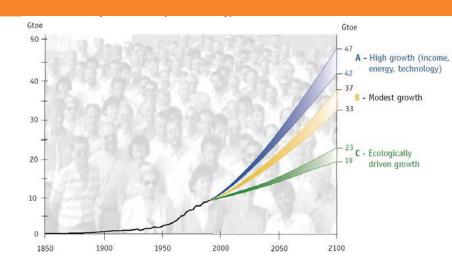
Natural gas consumption	4 billion m ³ = 9 % total Dutch gas consumption
Costs of Energy	20 – 25 % of total production costs
Energy-efficiency improvement	1990: 100 % 2009: 47 %
Electricity production	10 % of the national production
CO ₂ -emission overall of which	7 Mton (102% 1990)
CO ₂ -emission for cultivation	5,3 Mton (77% 1990)

Source: LEI-WUR, 2010



Context: Why Energy Transition?





- ⇒ Cost price reduction of energy
- ⇒ Security of supply
- ⇒ License to produce / global warming
- ⇒ Market demand
- ⇒ Independence of fossil fuels





Program: Greenhouse as a Source of Energy

Innovation- and action program

Ambition:

by 2020 new greenhouses with zero CO2 emission & energy neutral on an economic base

Goals for 2020:

- a 48 % reduction CO2 emission compared to 1990
- Improvement of E-efficiency with a 2 % per year
- Share of 20 % renewable energy



Program Greenhouse as a Source of Energy Partners

Initiative of:

- The Horticultural Product Board
- The growers organisation
- Department of Economic Affairs, Agriculture & Innovation

= private/public partnership!

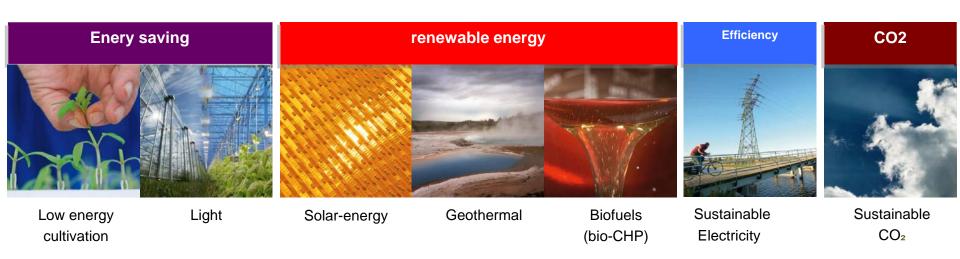
In cooperation with:

• Research institutes, energy consultants, suppliers, growers etc



One integral approach leading to:

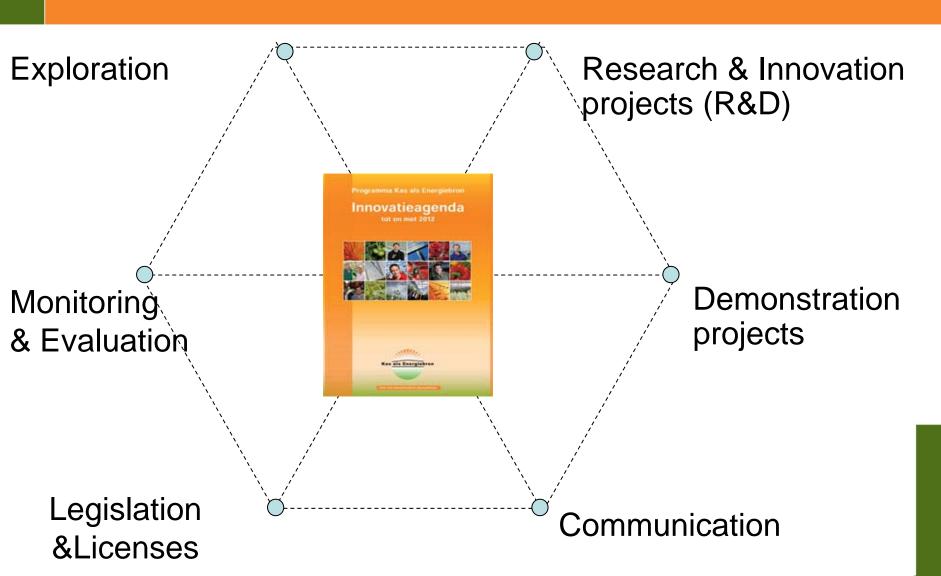
7 strategies and goals for 2015 and 2020



=> There is not one solution!



Integral approach





Policy instruments

- Research and communication program
- Subsidy:
 - Innovation investments
 - Demonstration projects
- Tax reduction on sustainable investments
- Laws and regulations e.g. CO₂ system
- Adjust licenses
- Guarantees e.g. for geothermal projects (risk reduction)
- CO₂-footprint method















CO₂-settlement system: the basics

CO₂-cap for

the entire greenhouse horticulture sector

Sector guaranteed

Pays CO_2 -emission > CO_2 -cap => malus

Receives CO_2 -emission $< CO_2$ -cap => bonus

Division over the individual enterprises incentive



CO₂-settlement system: why?

Conclusion 2005-2006:

long-term agreement on energy efficiency Energy limit values in GJ/m² per cultivation



Alternatives – environmental law?

- Individual licenses
- General administrative order: compulsary investments with paybacktime ≤ 5 year
- CO₂-emission trading









CO-system: project

2006 start of the exploration of a specific CO₂-system suitable for

6000 relatively small energy-intensive greenhouse horticulture enterprises

Projectpartners:

- Horticultural Product Board (public sector organisation)
- Growers organisation
- Department of Infrastructure & Environment
- Department of Economic Affairs, Agriculture & Innovation

In 2007 the growers agreed to swich in 2011 to the sector CO₂-system



CO₂-system: advantages

Government	Sector and enterprises
Cap => Certainty about the sectoral CO ₂ -emissions	Reduced energy tax (€ 100 mnl/year)
Ambitious CO ₂ -target	flexibility
Innovation incentive	Cost effective
Limited implementation costs	Limited implementation costs and administrative burdens
Effective enforcement	Malus and bonus
Sector support	Opt out EU-ETS system



CO2-system: legislation

Environmental law:

- Obliges greenhouse horticulture enterprises to participate in the sector CO₂-system
- The possibility to order a public organisation to implement the system

General administrative order:

- CO₂-cap for the entire sector
- Business categories
- Method of calculation for the division of the sector costs or benefits to the individual enterprises
- the Horticultural Product Board is ordered to implement the CO₂-system

Regulation of the horticultural Product Board:

Details about the registration, monitoring, annual CO₂-declaration



Business categories involved:

all enterprises except EU-ETS:

- A-regime: annual CO_2 -emission > 305 ton CO_2
- B-regime: annual CO₂ -emission < 305 ton CO2

B-regime enterprises

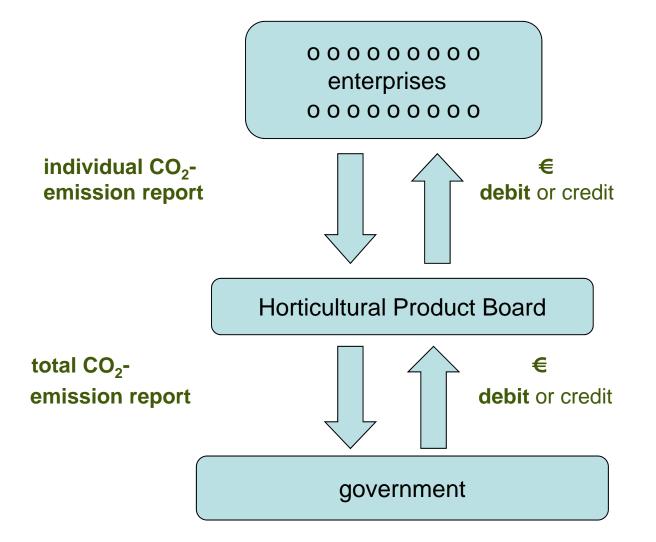
(50% emitting 5% of the CO_2 -emission):

- Only registration

• A-regime enterprises +:

- Individual annual CO₂-declaration based on the energy bills
- Cheque by the Product Board, no external verification







Enforcement in case growers don't respond:

- Reminder
- Visit of the enterprise
- Penalty
- Product Board determines the CO₂-emission of the enterprise



<u>Implementation in 2 phases</u>:

2011-2012: start with a simple system:

- Only sector costs (malus), no benefits (bonus)
- Division of the sector costs to the individual enterprises according to the share of the enterprises energy use in the entire sector energy use (small incentive)

2013-2020: more sophisticated system:

- Sector costs (malus) and sector benefits (bonus)
- Sophisticated division => greater incentive: enterprises with relatively low CO₂-emissions are rewarded, enterprises with relatively high emissions will pay
 - => CO2-emission reduction is worth money!



CO₂-system: planning

simple	2011-2012
2010	Pilot (november 2010 – february 2011)
2011	April: start, registration and determination regime A or B
2012	CO ₂ -declaration individual enterpise over 2011
2013	CO ₂ -declaration individual enterprise over 2012
	Reckoning for 2011+2012 at once
sophisticated CO ₂ -system 2013-2020	
2011	Work out sophisticated division (state-aid)
	Work out bonus system (state-aid, government funding)
	Adjust legislation and regulation
	Negotiation CO ₂ -cap 2013-2020
2013	Start



Conclusion

A simple, cost effective CO₂-system

for small energy-intensive enterprises

including an incentive for innovation

is possible!



Thanks for your attention

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