The New Zealand Emission Trading Scheme - Agriculture

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Importance to NZ's economy



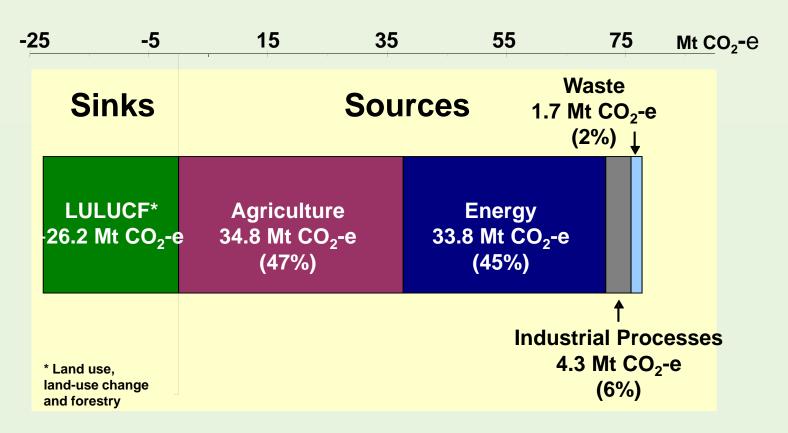
- Agriculture and Forestry represents:
 - 12.1 % of GDP
 - 11.8 % of employment
 - 64 % of total exports
- ~85% of agriculture produce is exported



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Context - NZ's emission profile by sectors





Source: NZ's GHG Inventory 2010

NZ Emissions Tradling Scheme



| Sector | Commencement of obligations | Grand-parented Allocation |
|---|-----------------------------|---|
| Forestry (deforestation of pre- 1990 forest land and afforestation post-1989) | 1 January 2008 | 55 million units for pre-1990 forestry |
| Stationary energy (coal, natural gas and geothermal) | 1 July 2010 | |
| Industrial process (non-energy) emissions | 1 July 2010 | To trade exposed industries based on emission intensity |
| Liquid fossil fuels (mainly transport) | 1 July 2010 | |
| Waste and synthetic gases | 1 January 2013 | |
| Agriculture (pastoral, arable and horticulture) | 1 January 2015 | 90% of baseline emissions in 2015 phase-out at 1.3% pa |

Participants



Dairy processors

Meat processors

Egg producers

Live animal exporters

Fertiliser importers and manufacturers



Changing the Participant



The participant to be changed from processor to farmer provided:

- Information can be verified
- Leads to a reduction of emissions
- Compliance and administration costs are minimised
- Fiscal costs to the Government are minimised



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Regulation development:



2010: Exemptions

2010: Emission factors and reporting

2011: Unique emission factors

2011: ETS Review

2012: Allocation baselines and process



ETS Exemption Regulations



Species

Horses, Llama and Alpaca, Emus and Ostriches, ruminants other than sheep, cattle, deer and goats.

Threshold level exemption

- Importing fertiliser less than 1 tonne of N fertiliser
- Owning less than 2,290 layer hens



ETS Agriculture Regulations



- Emission factors and information requirements
- Aligned as much as possible with existing industry information
- Trying to avoid:
 - Double counting of emissions
 - Perverse effects e.g. bobby calves
- Trying to:
 - Reflect integrated nature of modern farming
 - Reward efficiency gains
 - Provide participants with certainty

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Emission factors and Reporting - Dairy processors

Cow Emissions = MS (tonnes) x 6.14

Goat Emissions = MS (tonnes) x 2.69

Sheep Emissions = butter fat (tonnes) x 7.61



Emission factors and reporting

Meat processors

Emissions =

(no. of animals x Em Factor₁)

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(tonnes of meat x Em Factor₂)



Emission factors and reporting

- Fertiliser importers and manufacturers

Emissions =

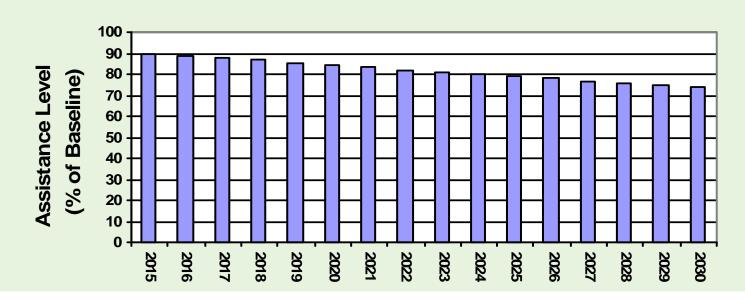
(N imported or manufactured – N exported) x 5.72



Allocation



- Intensity based
- Assistance level is 90% of the baseline in 2015
- 1.3% per annum phase out from 2016
- The baseline will be average emissions per unit of output



How much will it cost @ 2015?



| Description | Cost @ \$25/tonneCO ₂ e ¹ | Cost @ \$50/tonneCO ₂ e ¹ |
|------------------------|--|--|
| Kg MS | \$ 0.015 | \$ 0.03 |
| Steer carcass (240 kg) | \$11.25 | \$22.50 |
| Lamb carcass (17 kg) | \$ 0.94 | \$ 1.88 |
| Hind carcass (50 kg) | \$ 2.84 | \$ 5.68 |
| Tonne N | \$14.30 | \$28.60 |

¹ 2015 baseline and 90% allocation

Key design features for incentivising action



- Point of obligation
- Emission factors incorporation of mitigation technology
- Allocation: historic versus intensity

| | Point of obligation | | |
|-------------------------------|---------------------|----------------|--|
| | Processor | Farmer | |
| Number of participants | ~200 | 45,000 | |
| Cost pa (\$ millions) | 5-7 | 25-57 | |
| Incentive to reduce emissions | Weak | Strong | |
| Compliance | Easy to enforce | More difficult | |

Complementary measures



Information and awareness

- Technology transfer \$2m pa
- Joint industry/government investment in Overseer \$5m

Investment in research and development

- Research investment PGgRC \$25m, MAF \$40m
- Research on nitrification inhibitors \$10m
- Centre for Agriculture Greenhouse Gas Research \$50m
- Recognition of mitigation technology in Inventory
- Global Alliance

New Zealand Experience



- Take time to develop methodology
- Continuous development stepped progression
- Founded on peer reviewed science
- Clear and ongoing dialogue with stakeholders
- Linked to inventory



Need further information?



www.maf.govt.nz/climatechange/agriculture

www.climatechange.govt.nz